

**MINUTES OF THE 1ST MEETING OF THE STATE LEVEL MONITORING
COMMITTEE ON FLAGSHIP PROGRAMMES HELD ON THE 1ST OCTOBER, 2009
IN THE CONFERENCE ROOM, MAIN SECRETARIAT BUILDING AT 10:30 A.M.**

The list of Members who attended the Meeting is at Annexure – I.

Shri R. Chatterjee, I.A.S. Chief Secretary and Chairman of the Committee presided over the meeting. At the outset, the Chief Secretary welcomed all the Members and Officers who attended the Meeting. He then requested Shri Barkos Warjri, I.A.S., Principal Secretary, Programme Implementation and Evaluation Department to initiate the discussion.

Principal Secretary, Programme Implementation and Evaluation informed the Meeting that the State Level Monitoring Committee on Flagship Programmes was constituted last July to monitor implementation of Flagship Programmes including Bharat Nirman in the State. He then, briefly read out the names of the Flagship Programmes and explained to the Members and Officers present on the functions of the Committee. He also informed that the main purpose for convening the Meeting is to review the progress of implementation of the 13 (thirteen) Flagship Programmes including Bharat Nirman which are being implemented by 9 (nine) Departments and to suggest urgent measures that can be taken up to improve effectiveness of implementation. He then requested Shri Ajay Tewari, I.A.S., Director of Programme Implementation & Evaluation, and Member Secretary of the Committee to proceed with the Agenda Items of the Meeting.

The Member Secretary informed that the Committee was constituted on 24th July, 2008 after Deputy Chairman, Planning Commission wrote to Chief Secretary stressing the need to constitute the State Level Monitoring Committee for effective monitoring of implementation of Flagship programmes including Bharat Nirman in the State. On being asked by the Chairman the reason for convening the 1st Meeting of the Committee after 1 year, Member Secretary informed that the delay was unavoidable since there was a lukewarm response from the concerned Departments in submission of progress reports of the schemes being implemented by them. He also stated that even after the Department had issued 3 letters asking the concerned departments to furnish the progress report for the 1st Quarter of the current year, ending 30.6.09, only 5 Departments have complied. Thus Programme Implementation & Evaluation Department has no other alternative but to review only the progress achieved during 2007-08 and 2008-09.

He then initiated the discussions starting with Agenda Item No. 1. During the course of discussion, Department-wise review of each Flagship Programme was taken up and the following points, observations and decisions emerged:

1. Irrigation (AIBP):

Shri V. S. Oberoi, IAS, Principal Secretary, Agriculture Department, etc, informed that out of 73 projects sanctioned, 45 projects have been completed, of which, 4 schemes are not in good shape. At present there are 28 ongoing schemes sanctioned during 2008-09. However, he informed the Meeting that the Department is facing financial problems since Finance will not sanction the money unless the amount is released by the Centre. Another problem being faced by

the Department was the limitation of the period of execution of the schemes, since works can be done only after the rainy season and thus resulting in the delay of their timely completion and inability to submit the utilisation certificate for the unspent balance amount of Rs. 3.69 Crores. During the discussion on these problems being face by the Department, the Chairman stressed that unless the State Govt. is willing to take some risks, no progress can be made in the implementation of any Flagship Programme or other centrally sponsored schemes, and therefore, Finance and Planning Departments should not wait for the release of fund by the Centre before giving the necessary clearance to the scheme which have already been sanctioned by Govt. of India.

After the detailed discussions on the working of the Programme, the following decisions were arrived at:-

- **An amount of Rs. 10 .00 Crores will be released to the Department as advance out of the total amount of Rs 40.00 Crores sanctioned by Govt. of India under AIBP.**
- **Secondly the unspent balance amount of Rs. 3.69 Crores must be utilised by the Department within this Financial Year and utilisation certificates for both the amounts will be submitted to Finance and Planning Departments.**
- **Chairman stressed the need for the Department to take necessary steps to complete the 28 ongoing schemes within the stipulated time frame under AIBP norms, i.e. within 3 years from the date of sanction. He also requested Principal Secretary, Agriculture to have a greater coordination with Principal Secretary, PWD to solve the problem of establishing road links to different projects.**
- **The Department should also explore the possibility of formulating more Minor Irrigation schemes and avail the financial assistance being provided by the Centre for the same..**

2. Rural Roads (PMGSY):

Shri Anup K. Thakur, IAS, Principal Secretary, Public Works Department, etc. informed the Meeting that the Department now is implementing Phase IV of PMGSY. Out of 26 Schemes, 2 schemes have been completed during 2008-09 and there is a substantial progress for the remaining 24 ongoing road works which are expected to be completed by March 2010. Phase V has started as fund has been sanctioned and will be released shortly by Govt. of India and the Department hope to make substantial progress during this year. In respects of roads works under Bharat Nirman, he informed that 86 road works have been cleared, of which, 61 have been completed, leaving 25 uncompleted road works. The target fixed by Govt. of India during the current year 2009-10 is 2 road works and the target will be achieved within this year. Principal Secretary, PWD admitted that the State is lagging far behind in the implementation of PMGSY, however, all efforts have been made by the Department to address to the problems in the best possible manner and it is hoped that the State will catch up with the rest of the Country by 2013-14. He also informed that the main constraint of the department is the contracting capacity as most of the contractors are ignorant as to how to prepare a project, how to implement it and the importance of the time schedule for completion of the same which often leads to **time and cost overrun**. As a result of this, the Department has to move for **revised estimates**, which in turn resulted in further delay in the execution of works.

After the detailed discussions on the working of the Programme, the following decisions were arrived at:-

- The Department should make all out efforts to complete all the 24 ongoing schemes under PMGSY up to Phase -IV by March, 2010. Necessary instructions should also be issued to the contractors to expedite the construction works so that road works can be completed within the time schedule.
- In respects of Phase-V, the implementation work should be started as soon as the money is made available to the Department.
- The Department may examine the feasibility of conducting training for contractors to give them exposure to the basic steps of project formulation and implementation and the importance of sticking to the time-schedule for completion of projects, so that road construction works do not suffer due to the incapability of contractors.

3. **Indira Awas Yojana (IAY) :**

During the discussions on Indira Awas Yojana (Rural Housing), it has been observed that the Department has not been able to achieve its targets, both Financial and Physical, during 2007-08 & 2008-09. Shri F. Kharlyngdoh, IAS, Director, Community & Rural Development, informed the Meeting that the reason for under utilisation of Fund during these years was due to non releases of fund by Govt. of India since 2 (two) Districts have not been able to furnish the information required by the Centre. He informed that the Department is looking into the matter by conducting a departmental audit. As for the physical side, he informed that Govt. of India has directed all DRDAs to release the fund direct to the beneficiaries by depositing the money in their bank accounts. However, this process was delayed due to the refusal of some banks to open zero balance bank accounts and all BDOs have been directed to take up the matter with the respective banks. Further, he informed that during the current year only 16,000 Nos. of beneficiaries have been sanctioned under the Scheme in order to clear the backlog of the previous years.

Decision:The Meeting decided that C&RD Department is to take up the matter with Finance Department relating to the problem of opening zero balance bank account by I.A.Y beneficiaries, so as to enable D.R.D.As to deposit the sanctioned amounts in their respective account without further delay.

4. **Rural Drinking Water Supply :**

It was observed during discussions that the percentage of physical achievement under the scheme was 49 % and 55 % during 2007-08 & 2008-09 respectively, which did not match at all when compared with expenditure incurred during the corresponding years. Shri T.G.Abraham, Chief Engineer, Public Health Engineering explained in the Meeting that the reason was because the Department had to cover the liabilities of backlogs from previous years.

Decision: The Department needs to improve the performance in terms of physical achievement by revising physical targets relating to numbers of habitations to cover the backlogs of the previous year, so as to ensure availability of Fund for achieving the physical targets matching with the financial expenditure incurred.

5. **Rajiv Gandhi Gramin Vidyatikaran Yojana (RGGVY):**

Shri B.K. Dev Varma, IAS, Principal Secretary, Power Department, etc. informed the Meeting that the implementation of the Programme is progressing satisfactory. Giving an overview on the Programme, he informed that out of 5778 Nos. of villages in the State, 3889 villages have been covered which comes to more than 66 %. The remaining villages will be covered by 2011-12, provided fund comes in time. The target for 2009-10 is 174 villages to be covered under the Programme..

6. **National Rural Employment Generation Scheme (NREGS) :**

During the course of discussions the following observations have been made:

- No proper assessment of labourers being employed under NREGS has been made, as a result of which the Department is not having any information as to whether the employed labourers have actually completed their allotted 100 days job or have left the job after a few days;
- There is no record of the projects being left half way out of the total projects being taken up by the Department;
- The Department is concerned only on how to generate employment and do not bother with the asset creation side;
- There are a lot of things to be done under NREGS and the Department should come up with clearer information in the next meeting.

Decision: The Department needs to make proper assessment and monitoring for labourers under NREGS having employment under the scheme to ensure that each of them completed their given 100 days Job. In respect of the remaining projects the department was advised to look on the asset creation side and not to concentrate only on how to generate employment.

7. **Sarva Siksha Abhiyan:**

Smti. V. D. Kynjing, Deputy SPD who represents the State Project Director, (SSA) in the Meeting did not have any comment to make on the implementation of the Scheme and informed the Meeting that the implementation of the Programme is in progress and the figures compiled by P.I.& E Department are correct.

8. **Mid Day Meal (MDM)**

Shri J.S. Khonglah, Monitoring Officer, Directorate of Elementary & Mass Education gave an overview on the implementation of the Scheme in the State. As for the achievement of only 700 No. of E.G.S Centres against the target of 1197 Nos. during 2008-09, he informed that 497 Centres have been upgraded to Lower Primary Schools, as such the total Nos. of L.P. Schools during 2008-09 was indicated as 7115 Nos. against the target of 6618 Nos., an increase of 497 Nos. Thus there has been a cent percent achievement of implementation of the Programme in the State during 2008-09.

9. **Integrated Child Development Scheme (ICDS) :**

Smti. L. Jyrwa, Additional Director, Social Welfare, explained in detail the progress of implementation of ICDS in the State which to a large extent was satisfactory. As for the under achievement of SNP beneficiaries during 2008-09, she informed that out of 3388 Anganwadi Centres during 2008-09, 51 Centres have not been operationalised, thus resulting in less beneficiaries covered during the year. As for the current year, 2009-10, 493 additional AW Centres have been sanctioned by Govt. of India, thus bringing the total of AW Centres in the State to 3881 Nos. Opening of these Centres in the State are under process. She also informed the Meeting that the Department is facing problems in regards to proper supervision and

monitoring of the activities of Anganwadi workers due to the absence of a strong mechanism at the project level. Further, except at the District Level, all CDPOs have not been provided with computers. Another problem being faced by the Department is the absence of proper accommodations for the CDPO, Offices in C&RD Blocks.

Decision: Social Welfare Department needs to examine the possibility for making provision under ICDS-State Plan for minor renovations, internal arrangements of the CDPO office at Songsak, South Garo Hills which is presently accommodated in C&RD Block.

10. **National Rural Health Mission (NRHM):**

Nothing could be discussed on the progress of implementation of NRHM in the State since Dr. R.R. Lanong, Zonal Leprosy Officer, who represented the Department in the Meeting informed that as he did not belong to the Directorate, he was not well conversant with the Programme and therefore, would not be able to comment or clarify on its implementation.

11. **Urban Affairs - JNNURM**

Shri V. S. Oberoi, IAS, Principal Secretary, Urban Affairs Department, etc. briefed the Meeting on the progress of implementation of the different schemes under JNNURM in the State. On the matter regarding poor physical achievement compared to expenditures, he clarified that the fund released was drawn and transferred to MUDA, the Nodal Agency for implementation of different schemes under the Programme which are in progress. The schemes under Storm Water Drainage and Water Supply have not been started yet as the allocation of fund amounting to Rs.43.00 crores is yet to be released and transferred to PHE Department.

Decision: Stress should be made on physical monitoring on the progress of work pertaining to construction of houses at different levels and stages of achievements under JNNURM so as to speed up completion of all construction works.

12. **Accelerated Rural Water Supply Programme (ARWSP):**

In respects of ARWSP is noted that the physical achievement is not commensurate with the expenditure incurred in terms of numbers of habitation covered. Shri T.G.Abraham, Chief Engineer, Public Health Engineering clarified that the physical achievement falls short of the target set during 2008-2009 due to delay in release of fund. However, the backlog of last year will be covered during the current year 2009-10. Chairman observed that as far as coverage of habitations and school without water facilities is concerned, the Department needs to cover a lot.

13. **Total Sanitation Campaign (TSC):**

On the poor performance of Total Sanitation Campaign, Shri T.G.Abraham, Chief Engineer, Public Health Engineering clarified that the amount released was far too less compared to the total amount required for the implementation of the Programme in the State. According to him from the year of its inception, the cumulative total cost of TSC Projects in all the 7 Districts was Rs.10,311.38 lakhs, out of which an amount of Rs 1952.55 lakhs was released which was

only 19 % of the total requirement. The reason for non release of fund by the Centre was due to non-submission/late submission of Audit Reports, Progress Reports and Utilization Certificates by the Deputy Commissioners to Govt. of India. The Meeting, with one mind was of an opinion that the Department should improve its performance in this respect. In connection with this, Chief Secretary told that in West Bengal recently, one organization had introduced a new technology relating to total sanitation campaign, whereby it was a significant improvement to the earlier method and that also at a very low cost of Rs. 2500/- only per Unit. Govt. of India and the Planning Commission have commended the Organization and West Bengal Govt. has come forward to support the implementation of the scheme by bearing 88 % or Rs. 2200/- of the total expenditure involved, leaving only Rs. 300/- to be borne by the beneficiary. Planning Commission was so impressed by the scheme that part of the expenditure may be shared by Govt. of India also. Chief Secretary was of an opinion that if the scheme could be introduced here also, it will immensely benefit our State, even if it costs Rs. 3000/- per unit.

- In respects of rural water supply under P.H.E. the Department needs to improve the performance in terms of physical achievement by revising physical targets relating to numbers of habitations to cover the backlogs of the previous year, so as to ensure availability of Fund for achieving the physical targets matching with the financial expenditure incurred.
- In respects of TSC, the Department has been directed to put up a draft D.O. letter to Chief Secretary, directing all the D.Cs. to submit the audit reports, progress reports, etc. to Govt. of India within the stipulated time schedule and also to personally ensure that the Programme is being effectively implemented in their District.
- Necessary steps should be taken by the Department for completion of all remaining schemes under TSC from 2007-2008.

ALL DEPARTMENTS:

The following common observations and decisions have also been pertaining to all Departments:-

OBSERVATIONS:

- Most of the departments have not been able to match their physical progress and achievements with the financial expenditure incurred during the year. The physical targets set by the departments also could not be achieved.
- There is so much delay in the execution and completion of schemes and programmes, the main reason of which is the non-availability of fund.
- There is no proper monitoring system in most of the Departments to monitor the progress of implementation of schemes.

DECISIONS

- Submission of schemes / proposals to Planning and Finance Departments has been relaxed up to 30th November, 2009. The Chairman requested all departments not to wait till the 30th of November but to initiate and complete the process before 31st October itself.
- LOC for all schemes that have been sanctioned should be submitted to Finance Department in time and departments should not wait till the end of the quarter to do so.
- Chief Secretary desired that in the next meeting, departments should come prepared with Power Point Presentation for the schemes being implemented by them so that the Committee will be aware on the actual progress of implementation of the schemes.

AGENDA ITEM NO 2: - Included in Agenda Item No. 1 above.

AGENDA ITEM NO 3 - (Uploading and Updating of Data):

Member Secretary informed the Meeting that all departments which are implementing the Flagship Programme are required to upload and update the data as per software prescribed by G.O.I. Ministries in their respective websites. He also informed that a Chart has been prepared by the State Computer Cell indicating department-wise which department is uploading the data and which has not. He then called upon Shri W.L. Buam, System Engineer, State Computer Cell, P.I.&E Deptt. to brief the Meeting on the latest status of Online Monitoring and the progress of uploading and updating of data by different Department.

Shri W.L. Buam, S. E. State Computer Cell, in his brief, stated that out of 13 Flagship Programmes (including Bharat Nirman), 9 Programmes are operational and the data are being uploaded in their respective ministry's websites and 4 Programmes are not operational. The reason for non-operational of these 4 Programmes are either the software has not been developed by the concerned Ministry or data could not be uploaded due to technical problem. However the data uploading for the 9 Programmes is by and large Satisfactory. After detailed discussions on the status of uploading and updating of data by different departments and online monitoring programme of P.I. & E Department, the following observations and decision were arrived at:

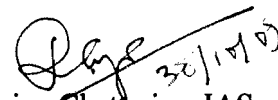
OBSERVATIONS

- There is no separate window or State specific window to track data uploading and even to view the data.
- Data viewing which should be freely accessible is restricted by password and login entry even for surfers.
- Data cannot be fetched from the respective database and cannot be exported to MS Excel format etc. as in www.onlinesbi.com
- Even if password is given for data entry, there is no validation, verification and accounting mechanism for data entered making the whole online system unreliable and undependable.
- The overall presentation of data in the various websites is generally not very user friendly with 'hard to find' hyperlinks with an exception in a few programmes.
- The State NIC has provided the required infrastructure and service to expedite online monitoring of all the programmes.
- Online monitoring for AIBP is non-operational because the Ministry of Water Resources has not as yet developed the required online application.
- In connection with JNNURM, the concerned implementing agency is yet to upload the data.

DECISIONS

- The problem being faced by MUDA for uploading and updating of data on the progress of JNNURM need to be looked into and the Agency should approach NIC for technical help to solve the problem.
- Social Welfare Department should make an effort to capture all the data available in the 17 registers maintained in all AWCs and Mini AWCs. to facilitate online monitoring of the implementation of ICDS Programme in the State.
- Online monitoring of all Programmes should be made operational as soon as possible.
- Data Uploading and Updating should be done timely and regularly. If not yet started, to start as soon as possible.
- Tracking window for data uploading and updating should be provided. At least, User ID and Password should be provided with viewing privileges to the State Computer Cell, Programme Implementation Department.
- Secured data fetching should be made available for data pertaining to the State.

The meeting ended with a vote of thanks from the Chair.



Ranjan Chatterjee, IAS,
Chief Secretary & Chairman,

State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman)

Annexure-I

List of Officers attended the First Meeting of the State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman) held on 01.10.2009 at 10.30 A.M. at Conference Hall, Meghalaya Secretariat, Rilang Building.

1. Shri Ranjan Chatterjee, IAS, Chief Secretary & Chairman, State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman)
2. Shri Barkos Warjri, IAS, Principal Secretary, Programme Implementation and Evaluation Department, etc.
3. Shri Anup K. Thakur, IAS, Principal Secretary, Public Works Department, etc.
4. Shri V. S. Oberoi, IAS, Principal Secretary, Agriculture Department, etc.
5. Shri B.K. Dev Varma, IAS, Principal Secretary, Power Department, etc.
6. Shri P.W Ingty, IAS, Commissioner & Secretary, Public Health Engineering Department, etc.
7. Shri Ajay Tewari, IAS, Commissioner & Secretary, Programme Implementation & Evaluation Department and Director, Programme Implementation & Evaluation and Member Secretary, State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman).
8. Shri H.B. Dkhar, Secretary, Planning Department.
9. Shri F. Kharlyngdoh, IAS, Director, Community & Rural Development.
10. Shri T.G.Abraham, Chief Engineer, Public Health Engineering.
11. Shri B.K. Panda, Director, Urban Affairs.
12. Shri A. Marbaniang, Director, Economics & Statistics.
13. Shri C.D.Saio, Member Technical, MeSEB.
14. Shri S.B. Chyrmang, Chief Engineer, N.H. Cum E.O.,PWD(R).
15. Shri P.S. Lyngdoh, Chief Engineer (Irrigation).
16. Smti. I.R.Sangma, Officer On Special Duty, Community & Rural Development Department.
17. Shri T. Dkhar, Director & SIO, NIC, Meghalaya.
18. Smti. L. Jyrwa, Additional Director, Social Welfare.
19. Shri S. Lyngdoh, Joint Director, Programme Implementation & Evaluation.
20. Dr. R.R. Lanong, Zonal Leprosy Officer, Directorate of Health Services (MI).
21. Shri W.L. Buam, System Engineer, State Computer Cell.
22. Smti. E. Basaiawmoit, Assistant Director, Social Welfare (ICDS).
23. Shri B.R.Chen, Superintending Engineer, MeSEB.
24. Smti. V. D. Kynjing, Deputy SPD.
25. Shri J.S. Khonglah, Monitoring Officer, Directorate of Elementary & Mass Education.
26. Smti. E. Nongbri, Monitoring & Evaluation Officer, Community & Rural Development.
27. Smti. W. Syiem, Project Monitoring Officer, MUDA.
28. Shri K. Shullai, Research Officer, Community & Rural Development.
29. Smti. L. Tariang, Scientific Officer, NIC, Meghalaya.

Copy forwarded to:

1. P.S. to the Chief Secretary & Chairman, State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman) for kind information of Chief Secretary.
2. The Development Commissioner & Vice Chairman, State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman) for kind information.
3. The Agricultural Production Commissioner for information
4. The Principal Secretary to the Govt. of Meghalaya, Programme Implementation/Planning/Finance Department for information.
5. The Principal Secretary/Commissioner & Secretary to the Govt. of Meghalaya, _____ Department for information and necessary action.
6. The Commissioner & Secretary to the Govt. of Meghalaya, Programme Implementation & Evaluation for information.
7. The Commissioner & Secretary to the Govt. of Meghalaya, Information & Technology Department for information
8. The Director of Economics & Statistics for information.
9. The State Informatics Officer, NIC, Shillong for information.
10. The Director of C& RD for information and necessary action.
11. The Director of Elementary & Mass Education for information and necessary action.
12. The State Project Director of SSA-SMAM & Director of Elementary and Mass Education for information and necessary action.
13. The Director of Social Welfare for information and necessary action.
14. The Director of Urban Affairs for information and necessary action.
15. The Mission Director, National Rural Health Mission (NRHM) for information and necessary action.
16. The Chief Engineer (RE), MeSEB for information and necessary action.
17. The Chief Engineer PHE for information and necessary action.
18. The Chief Engineer PWD (Roads) Cum Empowered Officer, SDRDA, PMGSY for information and necessary action.
19. The Chief Engineer Irrigation for information and necessary action.
20. System Engineer, State Computer Cell for information.



(Ajay Tewari)

Director

Programme Implementation & Evaluation
and Member Secretary

State Level Monitoring Committee for Flagship Programmes (including Bharat Nirman)